The Three Faces of Transparency

Workshop on Monetary Policy Framework Issues Bank of Canada, Ottawa, September 2017

Pierre L. Siklos
Wilfrid Laurier University,
Senior Fellow, CIGI
Waterloo, ON

Transparency

- We naturally think that "more" is better?
 - That's how transparency indexes are created
 (Siklos 2002, 2017; Dincer & Eichengreen 2014)
- We under-appreciate the distinction between transparency & clarity
 - More can lead to greater confusion, complexity
- We also under-appreciate the relationship between transparency & credibility

The Three Faces of Transparency

- Past: memory
 - Are bygones, bygones?
- Present: perception
 - How we see the world today?
- Future: its what we are mainly drawn to
 - Prospection
 - Foresight is critical and this is an area where CB have devoted too little effort

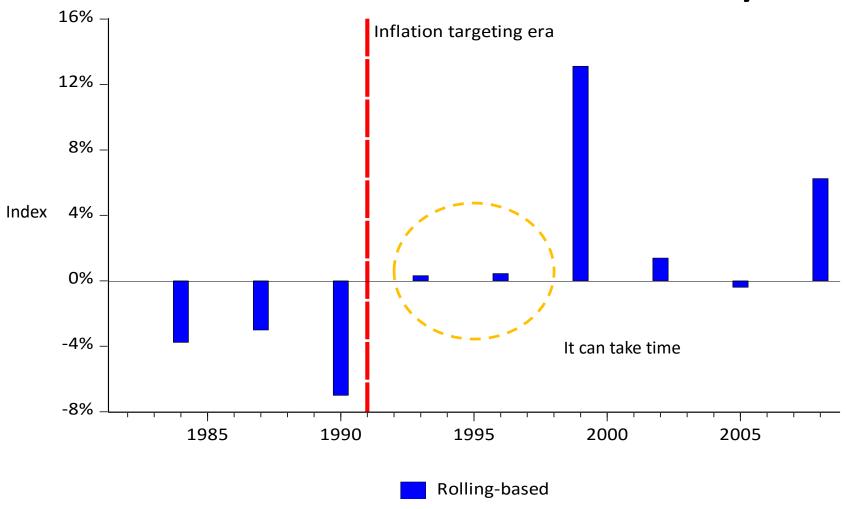
Why the Future Matters?

- Markets and individuals focus on the unexpected (i.e., 'surprises')
- We do revisit the past but worry more about the future
 - Even when we are looking for something it is about predicting the future not revisiting the past
- In monetary policy circles:
 - there is an over-emphasis on how uncertain/risk-prone the future is
 - CB seem to be communicating more about how the future is bleak if they return to more normal monetary conditions too quickly but can't define what too quick is

Implications?

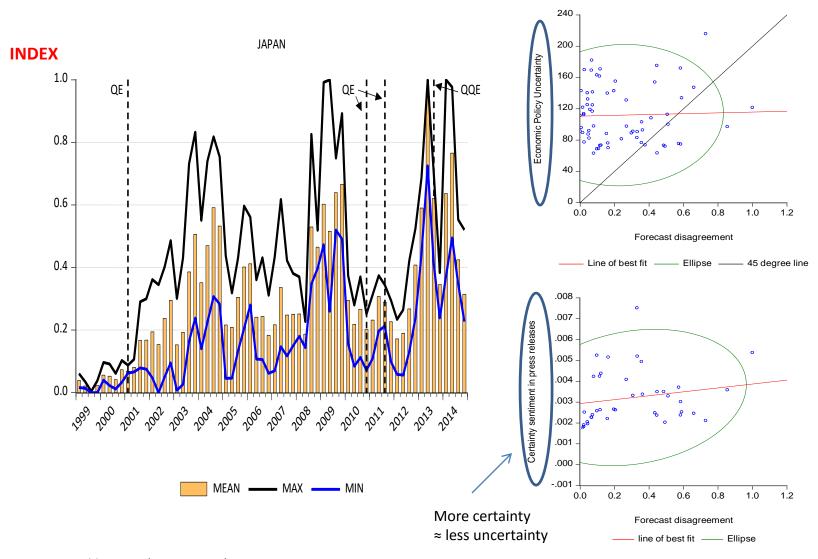
- Rather than communicate caution, which is fine under normal conditions, the foregoing view of the content of communication contributes to a loss of credibility (& trust)
- We don't have a consensus definition of credibility but we have workable ones
 - ones that focus on the IT target and only past performance miss the central role played by what markets & individuals think the future will hold. Ones that focus on point estimates miss the critical role about how we disagree about the future (Siklos 2013, 2017)
- The loss of credibility contributes to a lack of trust in the institution, another danger CB have largely avoided debating
 - Credibility is usually highest just before the 'fall' (Bordo & Siklos 2016)

Bank of Canada Credibility



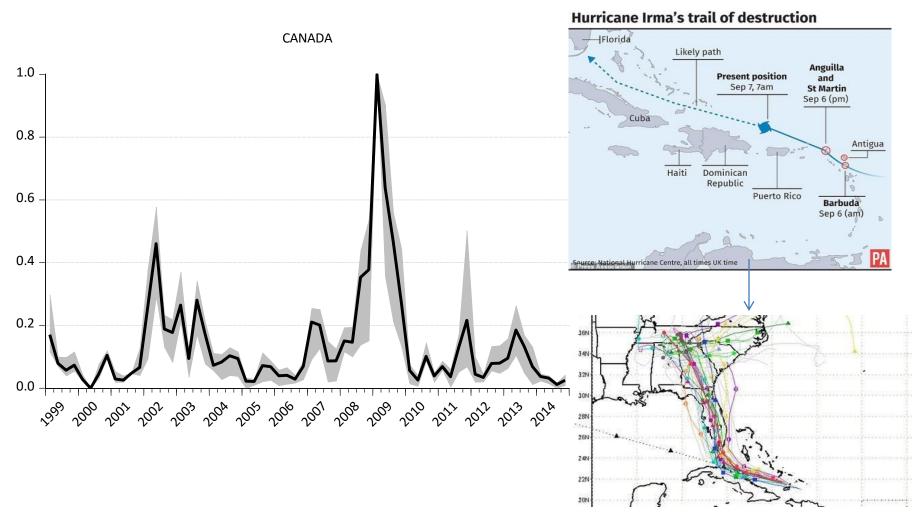
Source: Bordo & Siklos (2016)

Forecast Disagreement and Policy Uncertainty

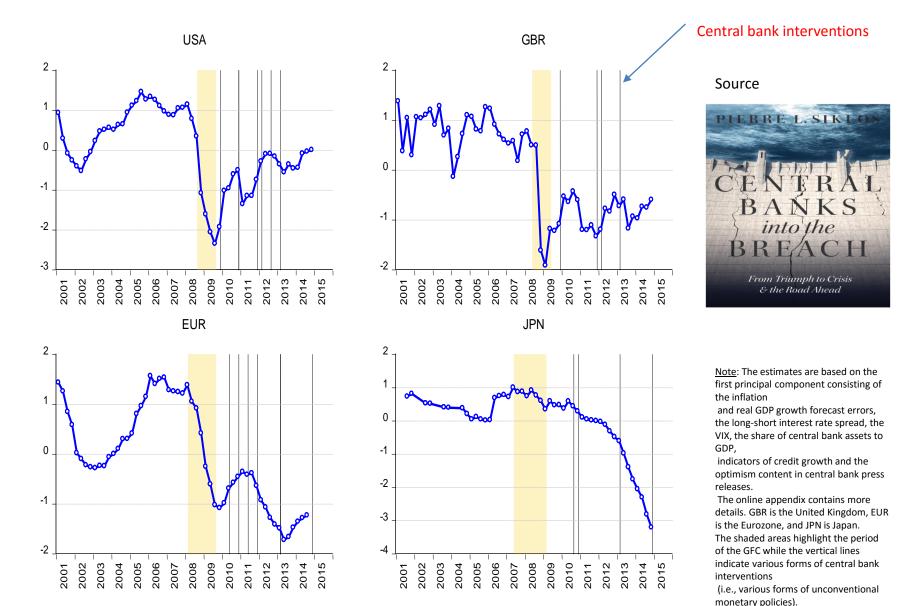


Source: Siklos, P.L. (2017, 2018)

Forecast Disagreement in Canada and a Way Forward?



The Evolution of Trust in Central Banks



What About MP Surprises?

CHANGE FFR ONE MEETING TO THE NEXT

DAY OF THE FOMC **MEETING SURPRISE**

INTER-MEETING REVISIONS IN FFR TARGET

EXPECTED CHANGE IN FFR AS OF PREVIOUS FOMC **MEETING**

$$r_t^T - r_{t-k}^T = \underbrace{(r_t^T - f_{t|t-1})}_{\text{1}}$$

 $r_t^T - r_{t-k}^T = \underbrace{(r_t^T - f_{t|t-1})} + \underbrace{(f_{t|t-1} - f_{t|t-k})} + \underbrace{(f_{t|t-k} - r_{t-k}^T)}$

"KUTTNER" SURPRISE New information

- With no communication and low transparency, the variance of the day-of-meeting surprise ① will be large, relative to the variance of the inter-meeting forecast revision ②. In other words, the markets don't know what the Fed is going to do until the day of the meeting.
- With high communication/transparency, the opposite will be true: small variance of the day-ahead surprises, relative to the variance of the inter-meeting forecast revision.

NEW ELEMENTS: HOW MUCH OF NEW INFORMATION IS FROM MACRO DATA RELEASES, SPEECHES, CONTENT OF MINUTES AND STATEMENTS. SIGN REVERSALS CAN INFORM ABOUT MARKET 'CONFUSION'

Bottom Lines

- Credibility (and trust) are fragile
- The degree of inflation anchoring is also more fragile than we think
- Focusing on point forecasts misses an important communication element that contributes to transparency
 - Shifting emphasis on communicating future prospects in one area where CB can improve the delivery of MP

References

- Bordo, M.D., and P.L. Siklos (2016)," Central Bank Credibility: An Historical and Quantitative Exploration", in *Central Banks At A Crossroads: What Can We Learn From History?* (Cambridge: Cambridge University Press).
- Dincer, N., and B. Eichengreen (2014), "Central Bank Transparency and Independence: Updates and New Measures", International Journal of Central Banking.
- Kuttner, K., E. Remolona, and P.L. Siklos (2017), "The Making of Monetary Policy Surprises", in preparation.
- Siklos, P.L. (2018), "What Has Publishing Inflation Forecasts Accomplished? Central Banks and Their Competitors", in *Handbook of the Economics of Central* Banking, edited by D. Mayes, P.L. Siklos, and J.-E. Sturm (Oxford: Oxford University Press, forthcoming).
- Siklos, P.L. (2017), Central Banks Into the Breach: From Triumph to Crisis and the Road Ahead (Oxford: Oxford University Press)
- Siklos, P.L. (2002), *The Changing Face of Central Banking* (Cambridge: Cambridge University Press).